

Prudential Standard APS 910 Financial Claims Scheme

Objective and key requirements of this Prudential Standard

This Prudential Standard sets out the minimum requirements that <u>a locally incorporated authorised deposit-taking institution (ADI)</u> must meet to ensure <u>that</u> it is adequately prepared, should it <u>become a declared ADI for</u> Financial Claims Scheme, (FCS) purposes. The Board and senior management of an ADI are ultimately responsible for ensuring that appropriate policies and procedures are in place to ensure the integrity of the operations, internal controls and information required under this Prudential Standard.

The key requirements of this Prudential Standard <u>are</u> that <u>an ADI must</u>:

- identify each unique account-holder, to the extent practicable;
- develop and implement a Single Customer View;
- be able to generate and transmit payment instruction information for payment by electronic funds transfer and/or cheque in respect of each account-holder;
- facilitate the collection of an account-holder's alternative ADI account data to which an EFT payment may be made for FCS purposes;
- generate and provide reports to APRA and to account-holders and other parties on APRA's behalf;
- facilitate communications with account-holders and other relevant parties;
- comply with requirements specified from time to time by APRA for the purpose
 of testing the generation of Single Customer View data, the generation and
 transmission of payment and reporting information and communications
 arrangements;
- ensure that the systems and data required by this Prudential Standard are subject to external audit; and
- provide an attestation by the Chief Executive Officer.

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Authority

1. This Prudential Standard is made under section 11AF of the *Banking Act 1959* (Banking Act).

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Application

2. This Prudential Standard applies to all authorised deposit-taking institutions (**ADIs**) except for **foreign ADIs**, specialist credit card institutions (<u>SCCIs</u>) and providers of purchased payment facilities (<u>PPFs</u>).

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Commencement

3. This Prudential Standard commences on 1 July 2013.

Interpretation

4. Terms that are defined in *Prudential Standard APS 001 Definitions* appear in bold the first time they are used in this Prudential Standard. Where this Prudential Standard requires a thing to be done, that requirement is to be read as excluding the operation of subsection 36(2) of the *Acts Interpretation Act 1901.*³

Definitions

5. In this Prudential Standard:

'AEST' means Australian Eastern Standard Time.

'Alternative ADI account data' refers to the BSB and account number details at an alternative ADI to which EFT payment may be made in the event that the ADI is a declared ADI.

'Approved form' means a form approved, in writing, by APRA and which APRA publishes on its website from time to time.

'ATO' refers to the Australian Taxation Office.

'declared ADI' has the meaning in subsection 5(1) of the Banking Act.

'electronic banking' means all electronic delivery channels, such as internet banking, telephone banking and mobile phone banking, which are accessed using a unique customer identification and password.

'EFT' refers to electronic funds transfer.

'EFTPOS' refers to electronic funds transfer at point of sale.

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Consequently, when a requirement falls due on a non-business day, it must be done by that day, not the next occurring business day.

<u>'end</u>-of-<u>day'</u> means 9.00 am <u>AEST</u> on the day following the date on which the Minister's declaration is made under section 16AD of the Banking Act in relation to an ADI or, for testing purposes, 9.00 am <u>AEST</u> on the day following the date on which APRA requests that the information be generated <u>by an ADI</u>.

'FCS' refers to the Financial Claims Scheme for ADIs.

FCS limit' means the limit on payments to an account-holder with a declared ADI, as set out in regulations made under section J6AG of the Banking Act.

'FCS balance' means the aggregate amount an account-holder is entitled to be paid by APRA in respect of protected accounts under Part 2, Division 2AA of the Banking Act, being not more than the FCS limit.

<u>'prescribed account'</u> is an account prescribed under <u>subsection</u> 16AH(5) of the Banking Act.

'protected account' has the meaning in section 5 of the Banking Act.

'Regulations' refers to the Banking Regulations 1966.

Single Customer View

- An ADI must identify each unique account-holder, to the extent practicable, for the purposes of being able to pay an account-holder who holds a protected account should the ADI be a declared ADI under section 16AD of the Banking Act
- 7. An ADI must <u>be able</u> to generate the aggregate balance of all protected accounts held by an account-holder in the form of a Single Customer View (SCV).
- 8. An ADI must maintain its SCV systems and the SCV data generated by those systems in Australia, unless otherwise approved, in writing, by APRA.

9. An ADI must;

- (a) include in its SCV the information set out in Attachment A; and
- (b) comply with requirements concerning account aggregation and end-of-day positions set out in Attachment B.

Time for generating SCV data

- 10. An ADI must generate SCV data <u>from its end-of-day deposit balances not later</u> than 48 hours <u>after</u> the <u>end-of-day</u> on which:
 - (a) a declaration is made under <u>section</u> 16AD of the Banking Act; or
 - (b) APRA requests the ADI to generate the data.

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Generation

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and transmission of payment instruction information,

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11. An ADI must be able, to the extent practicable, to identify payment instruction information for each account-holder according to principles set out in Attachment C.

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12. To enable the payment to an account-holder who holds a protected account, an ADI must be able to generate and transmit payment instruction information to a person (paying agent) nominated by APRA, using any of the payment methods specified in this Prudential Standard.

Payment methods

- 13. The payment methods specified under this Prudential Standard are:
 - (a) electronic funds transfer (**EFT**) made by the Reserve Bank of Australia (**RBA**), or another paying agent nominated by APRA, to an account held by an account-holder at another ADI; and
 - (b) cheque drawn on the RBA.
- 14. For each specified payment method, the payment instruction information must contain the information specified in the approved forms.

Capturing alternative ADI account data

- 15. An ADI must be able to capture alternative ADI account data for an account-holder who is an existing electronic banking user. APRA may exempt an ADI from this requirement. APRA may approve an alternative data capture arrangement for an ADI that meets the requirements specified in paragraph 16.
- 16. An ADI must be able to capture alternative ADI account data in a way that:
 - (a) is secure;
 - (b) is able to identify an account-holder via electronic banking using a unique customer identifier and password, where such channels are maintained by the ADI;
 - (c) is able to receive and store an account-holder's alternative ADI account data, including the BSB and account number, for the purposes of incorporating this information into the EFT payment information file sent to the RBA or another paying agent nominated by APRA for FCS purposes;
 - (d) records the account-holder's consent for the alternative ADI account data to be provided to APRA and to the RBA or another paying agent nominated by APRA for FCS purposes; and

(e) allows the BSB and account number data to be merged with the accountholder's SCV data to create information on an EFT payment or required report in relation to such payments.

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17. An ADI must not use any alternative ADI account data for any purpose except as required in this Prudential Standard or by APRA.

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Time for generating and transmitting payment instruction information

18. An ADI must be able to generate and transmit payment instruction information to a person (paying agent) nominated by APRA not later than 24 hours following the generation of SCV data.

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Reports

19. An ADI must be able to identify reporting information in the form specified by APRA, in writing, for each account-holder and at an aggregate ADI level.

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20. An ADI must:

(a) be able to generate and transmit reports to APRA, and to any party nominated by APRA, in accordance with approved forms within the time periods specified in this Prudential Standard; and

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- (b) be able to generate reports on behalf of APRA in accordance with the approved forms, and be able to transmit those reports to APRA, and to any person nominated by APRA, in sufficient time to enable APRA to comply with its obligations to issue reports to account-holders and the Australian Taxation Office (ATO) under the Banking Act.
- 21. An ADI's systems must be able to be updated to reflect account-holder balances, taking account of amounts that are paid for FCS purposes, to enable an account-holder to be provided with information on the balance in each protected account they hold, including transaction details related to FCS payments made.

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Time for generating and transmitting reports to APRA

- 22. An ADI must be able to generate and transmit reports referred to in paragraph 20(a) to APRA, or a person nominated by APRA, as follows:
 - (a) the SCV summary report at the same time as the SCV;

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- (b) the EFT and cheque payments and summary reports at the same time as the payment instruction information;
- (c) the exception and summary report at the same time as the EFT and cheque payments reports;
- (d) the prescribed accounts and summary report within 48 hours following the provision of the EFT and cheque payments reports; and

(e) any other report specified by APRA in an approved form - within the period specified by APRA.

Communications

- 23. An ADI must be able to communicate with account-holders and other customers in the event that it becomes a declared ADI by way of the communication channels maintained by the ADI including, where applicable, the ADI's website, electronic banking facilities and call centre. Communications for this purpose include:
 - (a) conveying FCS-related information as specified by APRA;
 - (b) responding to FCS-related enquiries from account-holders and other customers; and
 - (c) recording information from an account-holder relevant to the preparation of the SCV and payment instruction information for FCS payments.
- 24. An ADI must maintain communication channels that are adequate to respond effectively, and in a timely manner, to the volumes of account-holder and other customer enquiries that may reasonably be expected in the event that the ADI becomes a declared ADI. At a minimum, an ADI must maintain an existing website to convey FCS-related information specified by APRA from time to time, and must maintain the capability to respond to account-holder and customer queries by telephone and internet.

Testing

- 25. An ADI must regularly review and test⁵ its ability to:
 - (a) generate SCV data as required by this Prudential Standard;
 - (b) capture alternative ADI account data for an existing electronic banking account-holder as required by this Prudential Standard;
 - (c) generate and transmit payment instruction information to the RBA, or another paying agent nominated by APRA, as required by this Prudential Standard, in a way that maintains the confidentiality of account-holder information;
 - (d) generate and transmit the reports as required by this Prudential Standard; and
 - (e) comply with the communications requirements in this Prudential Standard.

An ADI must test these requirements in accordance with a testing schedule that will be specified by APRA, in writing.

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⁴ Refer to Prudential Standard CPS 232 Business Continuity Management (CPS 232).

⁵ Refer to CPS 232.

26. An ADI's FCS-related systems and processes must be revised to address any shortcomings identified as a result of the review and testing required under paragraph 25.

<u>Audit</u>

- 27. In accordance with *Prudential Standard APS 310 Audit and Related Matters* (APS 310), the appointed auditor must provide limited assurance that:
 - (a) the <u>ADI has</u> controls that are designed to ensure that SCV data, to the extent practicable, and FCS payment and reporting information can be relied upon as being complete and accurate and in accordance with this Prudential Standard; and
 - (b) these controls operated effectively when tested.
- 28. An ADI must ensure that the appointed auditor provides the assurance required by paragraph 27 at the same time as assurance is required by APS 310, unless otherwise agreed by APRA.
- 29. Notwithstanding the requirements in paragraph 27, APRA may, in writing, require an ADI to engage an auditor to undertake a reasonable or limited assurance engagement⁷ of SCV systems and data, and the systems used to generate and transmit FCS payment and reporting information.

Attestation

- 30. It is the responsibility of the **Board** and senior management of an ADI to ensure that appropriate policies and procedures are in place to ensure the integrity of the operations, internal controls and information required by this Prudential Standard.
- 31. An ADI must, within three months of its annual balance date, provide APRA with an attestation from its CEO.
- 32. The CEO must attest, for the financial year to which the declaration relates, that:
 - (a) the ADI has taken all necessary steps to ensure that it is compliant with the requirements set out in this Prudential Standard;
 - (b) the ADI has systems and processes that allow it to identify, to the extent practicable, each unique account-holder who holds a protected account;
 - (c) the ADI is able to calculate an SCV for each unique account-holder identified and transmit those data to APRA, or to a person nominated by APRA, as required by this Prudential Standard;

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<#>an audit or review is qualified, or the auditor has concerns about the systems used to generate SCV data, controls over those systems, or data generated by those systems or any other aspect of an ADI's operations in relation to FCS matters.¶

<#>An ADI must ensure that a copy of the final audit report / review report produced for the purposes of this Prudential Standard is provided to APRA at the same time as it is provided to the ADI.¶
All information generated by an ADI

All information generated by an ADI under this Prudential Standard must be subject to processes and controls developed by the ADI for the internal review and authorisation of that information.

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For the purposes of this Prudential Standard, reasonable assurance and limited assurance are defined in accordance with the *Framework for Assurance Engagements* issued by the AUASB (the Framework).

For non-disclosing entities the relevant period is four months.

- (d) the ADI is able to generate and transmit payment instruction information for FCS purposes to the RBA, or another paying agent nominated by APRA, as required by this Prudential Standard;
- (e) the ADI is able to generate and transmit reporting information to APRA, an account-holder, the ATO and any other party nominated by APRA, as required by this Prudential Standard;
- (f) the ADI's systems and associated controls are adequate for the purposes of ensuring that data generated by SCV systems are complete and accurate, to the extent practicable;

(g) the ADI's systems and associated controls are adequate for the purposes of ensuring that the FCS payment and reporting information generated and transmitted by the ADI's systems, including the ability to capture alternative ADI account data, are complete and accurate;

- (h) the ADI is able to <u>comply with the communications requirements set out</u> <u>in</u> this Prudential Standard; <u>and</u>
- (i) the ADI is able to comply with the testing requirements set out in this Prudential Standard.
- 33. If the CEO is unable to provide the attestation required by paragraph 1 without qualification, the CEO must set out in the attestation the reasons why he or she is unable to make an unqualified attestation.
- 34. An ADI may provide the attestation required at paragraph 1 at the same time and as part of the declarations required by APS 310.

Adjustments and exclusions

35. APRA may, by notice in writing to an ADI, adjust or exclude a specific prudential requirement in this Prudential Standard in relation to that ADI. ¹⁰

_Transition

- 36. Subject to paragraph 1, an ADI must comply with:
 - (a) the SCV requirements contained in paragraphs 6 to 10 of this Prudential Standard, together with associated audit and attestation requirements, by 1 January 2014; and
 - (b) all other requirements imposed by this Prudential Standard by 1 July 2014.

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Refer to <u>subsection</u> 11AF(2) of the Banking Act.

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An ADI must undertake any testing and preparatory activities specified by APRA, in writing, to satisfy APRA that the ADI will be in a position to comply with its obligations under this Prudential Standard,

- 37. An ADI may apply, in writing, to APRA for an extended transition period(s) to comply with some or all of the obligations imposed by this Prudential Standard. The maximum transition period(s) granted by APRA to an ADI will end not later than 31 December 2015. Any such application must be lodged with sufficient time for consideration and approval by APRA prior to the relevant dates for compliance set out in paragraph 36.
- 38. Upon receipt of an application for transition, APRA may grant the applicant a transition period(s) on such terms and conditions as APRA considers appropriate. In deciding whether to grant an extended transition period(s). APRA will take into account the matters set out by an ADI in its request, as well as any other matters APRA considers relevant.
- 39. An ADI seeking an extended transition period(s) must, as part of its request, set out those provisions in this Prudential Standard it will be unable to comply with by the relevant date for compliance set out in paragraph 36, the reasons why it cannot comply, details of the actions it will take to comply in the shortest reasonable time and the timeframe for its compliance with this Prudential Standard.
- 40. An ADI granted an extended transition period(s) under this Prudential Standard must provide periodic progress updates to APRA, as specified by APRA and at <u>intervals</u> determined by APRA.
- 41. For the purposes of paragraph 10 of this Prudential Standard, until 31 December 2015, the time period in which an ADI must be able to generate SCV data is extended from 48 hours to 72 hours after end-of-day.
- 42. For the purposes of paragraph 18 of this Prudential Standard, until 31 December 2015 the time period in which an ADI must be able to generate and transmit payment instruction information is extended from 24 hours to 48 hours after generating SCV data.

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For the purposes of paragraph 8 of this Prudential Standard.

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Attachment A

This Attachment sets out the data that an ADI must include as part of <u>each account-holder's</u> SCV (refer to Table 1 for data items to be included). The data are necessary to ensure the integrity of the SCV. The SCV will ensure the identification of protected accounts for each unique account-holder, thereby facilitating the timely and accurate <u>payment</u> of FCS balances to account-holders in the event that an ADI is declared by the Minister under section 16AD of the Banking Act.

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Account-holder information

1. An ADI must identify each unique account-holder, to the extent practicable. For this purpose, an ADI will need to have some form of unique account-holder identifier that can be used to identify each account-holder and aggregate the balances in protected accounts for an account-holder into an SCV. The account-holder identifier will form the basis for the payment of balances held in protected accounts up to the FCS limit. The account-holder identifier must be limited to a maximum of 18 characters.

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2. The account-holder status refers to the status an ADI normally uses for this purpose e.g. whether the account-holder is deceased, bankrupt, has no valid address or any other indicator the ADI may use to identify the status of the account-holder.

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3. An ADI must capture the account-holder details in Table 1, including such matters as title, name, address (both street and mailing address), telephone numbers and email addresses to the extent that the ADI has these data in its source systems.

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Account details

4. This is the information that an ADI must include for each protected account that is aggregated for each account-holder into an SCV.

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Account-holder aggregate details

5. The aggregate details refer to the sum of all individual account balances for an account-holder.

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<#>An ADI's SCV systems must be able to generate summary account-holder and deposit data for use by APRA (refer to Section 2 of Table 1). An ADI may include any additional information it considers pertinent for this purpose.

Table 1

Account-holder <u>SCV</u>		Deleted: Section 1 –
1. Account-holder identifier		Deleted: information
1. Account-holder identifier 1.1	Account holder identifier	
1.2	Account holder identifier Account-holder status	
1.3	Whether account-holder is an electronic banking	
1.5	customer	
	- wastonier	
2. Account-holder details		
2.1	Entity details	
2.1.1	Entity type	
2.2	Entity name	
2.2.1	Title	
2.2.2	Surname	
2.2.3	Middle name or initial	
2.2.4	First name or initial	
2.2.5		
2.3	Date of birth	
2.4	Street address details	
2.4.1	Unit / Street Number	
2.4.2		
2.4.3		
2.4.4		
2.4.5		
2.4.6		
2.5	Mailing address details	
2.5.1		
2.5.2		
	Street Name	
2.5. <u>4</u>		
2.5 <u>5</u>	State	Deleted: 4
	Postcode	
2.5.7	Country	
2.6	Email address details	
2.7	Telephone number details	-
2.7.1 2.7.2	*	
2.7.3		
2.1.3	wioone telepholic	Deleted Cells
3. Account details (for each protected account	nt for each account-holder)	Deleted Cells
3.1	Account title	Inserted Cells
3.1.1	Account status	
	Account classification	Deleted: 3.1
3.2	BSB	
3.3	Account number	
3.4	Product type	
3.4.1	Product name	
3.5	Account entitlement	Deleted: balance
3.5.1	Account balance – cleared funds	- Salare
3.5.2	Account balance – uncleared funds	
3.5.3		Deleted: Principal
3.5.4	Accrued interest	(
3.5.5	Fees, charges and duties payable	Deleted: Accrued fees and
3.5.6	Withholding tax	

4.	Acc	ount-holder aggregate account details		
4.1		Aggregate account <u>-holder entitlement</u>		Deleted: balance details
4.	1.1	Aggregate balance – cleared funds		
4.		Aggregate balance – uncleared funds		
4.		Aggregate balance - principal (sum of balances in all protected accounts)		Deleted: principal
		Aggregate accrued interest (sum of accrued interest for all protected accounts)		
4.		Aggregate fees, charges and duties payable (sum of fees, charges and duties payable for all		Deleted: accrued
		protected accounts)		Deleted: and
4.		Aggregate withholding tax (sum of withholding taxes for all protected accounts)		Deleted: accrued
4.2		Estimate of account-holder's aggregate FCS entitlement	, //	Deleted: and
				Deleted: attributable to
6.	Ar	ADI must ensure that controls are in place in relation to its SCV data such		Deleted: ¶
٠.	tha	<u>*</u>		Section 2 – ADI summary deposit data¶
				¶
	(a)	data sourced from any product, customer or other ADI system for SCV purposes are complete and accurate, to the extent practicable;		<#>Aggregated ADI deposit data
	(b)	all fields are populated with data, or fields with no data are flagged as data 'not available' or blank filled as appropriate;		
I	(c)	calculation fields are accurate (for example, an account-holder's aggregate account-holding is equal to the sum of its constituent parts);		
	(d)	to the extent practicable, name and address fields are complete and valid;		
	(e)	all records are referenced to their source;		
	(f)	to the extent practicable, there are no duplicate records for an account-holder; and		Deleted:
	(g)	SCV account balances are reconciled to source systems.		
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Attachment B

This Attachment includes requirements concerning account aggregation and calculation of <u>end</u>-of-<u>day</u> positions.

Principles for account aggregation

- 1. The account aggregation principles are designed to assist an ADI with the treatment of balances in protected accounts. How an account is treated will depend on the entity type (as defined in <u>sections</u> 960-100 of the *Income Tax Assessment Act 1997*) and whether the account is held in a single name or in multiple names.
- 2. An ADI must apply the following rules when dealing with protected accounts:
 - (a) each protected account attributable to an account-holder must be aggregated under an SCV for the purpose of establishing an account-holder's balance;
 - (b) account aggregation for SCV purposes must include aggregation of all protected accounts in an account-holder's name including protected joint accounts, business accounts, prescribed accounts and all other protected accounts held by an account-holder, whether individually or jointly;
 - (c) prescribed accounts must be included in the SCV and also flagged as being prescribed accounts:
 - (d) joint accounts must be split on a proportionate basis between all account-holders named on that account (e.g. for a joint account with four named account-holders, each account-holder would have one quarter of the total account balance included as part of their aggregated protected account balance); and
 - (e) where <u>a business</u> account is held in <u>an entity's</u> name, the balance must be treated as belonging to a single account-holder, being the person (including corporations, etc.) named as the account-holder. If <u>the</u> business account is held in multiple individual names the rules for joint accounts apply.
- 3. An ADI must separately identify and flag each pooled trust account held by an account-holder, to the extent practicable.

Calculation of end-of-day deposit balances

4. The amount repayable to an account-holder must be calculated from the sum of the deposit balances <u>calculated</u> at the end-of-day (i.e. 'end-of-day deposit balances') held in all protected accounts in an account-holder's name on the day on which a declaration is made that the FCS applies in relation to an ADI (or if APRA requires the ADI to generate data for test purposes, the day on which APRA instructs the ADI to generate the data). As <u>end-of-day</u> deposit balances could include both cleared and uncleared funds, payments must only be made on the basis of deposit balances comprising cleared funds. Uncleared funds in

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protected accounts, on the day the FCS is declared, must clear before being eligible to be paid out.

- 5. The timing of the creation of the SCV allows for the finalisation of payments already exchanged and settled at the time of declaration e.g. the processing of dishonours, and returned direct credits and debits. The SCV identifies cleared and uncleared funds, with the latter used for informational purposes in case some items remain uncleared.
- 6. A <u>declared</u> ADI <u>will</u> be withdrawn from the payments system. It is therefore necessary to ensure the correct posting to accounts of all unsettled 11 payments exchanged between the <u>declared</u> ADI and other ADIs on the day of the <u>declaration</u>. These payments could include direct entry credits, cheques and EFTPOS transactions.
- 7. All balances must be <u>adjusted for fees</u> charges <u>and duties payable</u> applicable to an account (i.e. the **net credit balance** as defined in section 5 of the Banking Act) and accrued interest and withholding tax.
- 8. Overdrafts and other forms of debt must not be set_off against balances in protected accounts.

Process for determining end-of-day position

- An ADI must ensure consistency in the treatment of payments made between account-holders, where value passes between:
 - (a) two accounts at the same ADI¹²; and
 - (b) one account at the ADI and an account at another ADI.

An ADI must use the same general principles in the treatment of these transactions as set out in paragraphs 10-22 of this Attachment. The objective of the principles is to ensure, as far as practicable, that both sides of a transaction are treated the same. That is, either both stand or both are unwound.

Declaration of a direct participant

10. The Australian Payments Clearing Association's (APCA's) Australian Paper Clearing System (APCS) has been determined by the RBA to be a 'recognised settlement system' under the Cheques Act. The effect of this is that cheques including Financial Institution Cheques, drawn on an ADI that becomes a 'failed financial institution' (within the meaning of subsection 70A(2) of the Cheques Act) after the cheque is lodged and before the cheque is settled are taken to be dishonoured. Accordingly, for the purpose of calculating an end-

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Settlement refers to the extinguishment of obligations arising between payments system participants (including ADIs) using Exchange Settlement Accounts at the <u>RBA</u>.

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Note, cheques drawn on an indirect participant deposited to an account at their representative direct participant are not settled via a 'recognised settlement system' therefore the Cheques Act deemed dishonour provisions do not apply to these cheques.

of-<u>day</u> balance, any <u>cheques debited</u> to an account by a <u>declared</u> ADI in connection with unsettled cheques must be reversed. Similarly, credit entries made by other ADIs to an account arising from unsettled cheques drawn on the <u>declared</u> ADI must also be reversed.

- 11. Cheques drawn on an ADI, other than the <u>declared</u> ADI, and deposited into accounts at a <u>declared</u> ADI prior to the commencement of statutory management remain obligations due to the <u>declared</u> ADI by the ADI on whom the cheque is drawn. When calculating the <u>end-of-day</u> aggregate deposit balance, the <u>declared</u> ADI must ensure that credits associated with these cheques are posted to accounts as they normally would be. However, these deposits would remain subject to the standard APCS rules on cleared funds (i.e. cheques drawn on an ADI, and deposited at the <u>declared</u> ADI, could be dishonoured by an ADI if, for example, the drawer had insufficient funds in their account). As a result, <u>end-of-day</u> deposit balances must distinguish between 'cleared' and 'uncleared' funds. APRA will only make FCS payments to account-holders in respect of cleared funds.
- 12. Legislation similar to the Cheques Act does not exist in respect of other payments instruments. Treatment of accounts in respect of non-cheque payment instruments may be influenced by non-APCA contractual requirements. To the extent that contractual requirements are either silent, or allow discretion to be exercised, ADIs must adopt uniform accounting treatments in dealing with a declared ADI.
- 13. The exchange of direct entry <u>debit and</u> credit <u>items</u> will cease from the time that an ADI is withdrawn from the payments system. Specifically, for <u>items</u> that were exchanged, <u>but not yet settled</u>, prior to the ADI's withdrawal <u>must be treated as follows:</u>
 - (a) direct entry credits received from a declared ADI would be returned to the declared ADI if they had not already been posted to accounts at another ADI. Unsettled direct entry credits that had been posted to accounts at another ADI would stand. To ensure consistent treatment between accounts at a declared ADI and all other ADIs, the declared ADI would need to explicitly identify which direct entry items had been posted by another ADI and which had not;
 - (b) direct entry <u>debits received</u> by a <u>declared</u> ADI would be treated as if they had not been exchanged (and any account postings would be reversed by the receiving ADI as well as the <u>declared</u> ADI); <u>and</u>
 - (c) all direct entry <u>items</u> exchanged on the day of <u>declaration</u>, which require settlement payment from another ADI to the <u>declared</u> ADI, are to be processed as normal. As a result, the <u>declared</u> ADI would need to post incoming direct entry credit payments from other ADIs and include these transactions in its <u>end</u>-of-<u>day</u> aggregate deposit balance. The same would apply to direct <u>debits</u> the <u>declared</u> ADI had exchanged with other ADIs.

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- 14. The exchange of BPAY items will cease from the time at which an ADI is withdrawn from the payments system. Where items were exchanged prior to this time, then:
 - unsettled BPAY credits received from the declared ADI would be returned to the declared ADI if they had not already been posted to accounts at another ADI. The declared ADI would reverse the related payer account postings; and
 - (b) unsettled BPAY credits that had been posted to accounts at another ADI would stand.

To ensure consistent treatment between accounts at a declared ADI and other ADIs, the declared ADI must be able to identify which BPAY payments had been processed by another ADI and which had not.

- 15. Real-time gross settlement (RTGS) payments are settled at the time they are exchanged. As a result, RTGS payments exchanged between a declared ADI and another ADI are irrevocable and these transactions must be included in the end-of-day balance. Account postings for RTGS payments that were initiated, but not settled, must be reversed by the declared ADI or other ADI, as applicable.
- 16. A declared ADI's ATM network and EFTPOS channels <u>must</u> be closed from the time that the ADI is withdrawn from the payments system. Unsettled ATM and EFTPOS transactions must not be revoked because of the real-time nature of these transactions.
- 17. APRA would instruct the statutory manager, or request the liquidator, to close the payments functions associated with a <u>declared ADI's <u>electronic</u> banking facilities.</u>
- 18. VISA and MasterCard debit card transactions must not be revoked due to the real-time nature of these transactions. The bank identifier numbers for cards issued by the declared ADI must be de-activated to ensure that no further transactions are able to take place following the withdrawal of the declared ADI from the payment system.

Accrued interest

- 19. An ADI must calculate accrued interest and pay interest at the relevant interest rate applicable to the account in question, rather than a break rate that might apply if an account-holder withdraws funds before a certain time or subject to other restrictions. An ADI must ensure that its accounting systems are able to apply interest at the contractual rate applicable to each account in the event of the ADI failing.
- 20. For the purpose of testing SCV data, it will not be necessary for an ADI, in calculating the end-of-day balance, to run an accrual to determine interest, fees and charges applicable to an account, unless the accrual is normally run on a daily basis or where the reporting date selected by APRA coincides with month-

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end. An <u>end</u>-of-<u>day</u> figure based on the principal amounts held in each protected account will be sufficient for the initial <u>end</u>-of-<u>day</u> balance for testing purposes.

Treatment of unsettled payments

- 21. The ADI would be suspended from the payments system immediately following a declaration. Failure-to-settle procedures would be applied in each payment system in which the ADI was a participant.
- 22. APCA rules distinguish between direct participants and indirect participants. The former assume responsibility for settlement of payments obligations drawn on indirect participants as well as their own settlement obligations. In the event that an indirect participant fails, its representative direct participant remains responsible for settling the indirect participant's obligations, which have been exchanged with other direct participants. In these circumstances, credits posted (or to be posted) to accounts at a solvent ADI, and associated debits posted to accounts at the declared ADI, would stand even where the indirect participant had not settled for the resultant obligations with its representative direct participant (subject to the legitimate reversal of direct credits and the possibility of direct debits being dishonoured by the declared ADI). Since some ADIs are direct participants in one or more APCA payment systems while participating indirectly in others, the treatment of customer accounts may vary by payment instrument.

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Depending on how account-holders are to be paid out, an ADI would either be suspended from the payments system and then reinstated for a limited period to facilitate payment to account-holders (if the ADI's own systems were used for payment), or terminated from the payments system, with APRA appointing a paying agent to pay out balances in protected accounts up to the FCS limit to account-holders. In either case, the standard APCA failure

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Unsettled bank cheques, including personal cheques, drawn on a failed ADI would be dishonoured by other ADIs under existing APCA rules upon an ADI being wound up. In effect, an ADI would need to identify the cheques drawn on the failed ADI that had been deposited to customer accounts that day (since the last interbank 9am settlement) and then debit them to the receiving customers' account balances. Equally, the failed ADI would need to be able to re-credit any cheque debits posted to its customers' accounts since the last interbank settlement occurred. Bank cheques (as distinct from customer cheques) would need to be recredited to the bank cheque account held in the failed ADI's name they

Attachment C

This Attachment sets out the principles that an ADI must use in its calculations to meet its payment and reporting information requirements.

Account-holder FCS balance and payment details

- 1. An ADI must be able to calculate the FCS balance for each account-holder to the nearest cent.
- 2. An ADI must provide to the RBA, or APRA's paying agent, information specified in the file specifications in the approved form. This will include calculations, alternative ADI account data, and information generated by ADI systems such as record codes and reference information, for example, the name of the declared ADI and unique reference numbers which are required to generate the payment instruction information.
- 3. EFT and cheque payment instruction information must have a date no later than the timeframes specified in paragraph 18 of this Prudential Standard, as calculated from the date of the generation of SCV.

Account priority

- 4. An ADI must be able to identify for every protected account:
 - (a) the account category as either non-prescribed or prescribed as defined under the regulations; and
 - (b) the account status as either non-exception or exception, where an exception status indicates that a payment cannot be made at the time of generating and transmitting the payment instruction information specified in paragraph 18.
- 5. An ADI, must give priority for payment and reporting up to the FCS limit to each account-holder's accounts in the following order:
 - (a) non-prescribed, non-exception accounts; then
 - (b) non-prescribed, exception accounts; then
 - (c) prescribed, non-exception accounts; then
 - (d) prescribed, exception accounts,

with any portion of the aggregated balance over the FCS limit to be identified. Within each category, accounts are to be treated equally.

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Apportionment when the aggregate account-holder entitlement is above the FCS limit

- 6. When the account-holder's aggregate entitlement is above the FCS limit, apportionment of the components is as follows:
 - (a) the account balance principal and accrued interest components are apportioned on a *pro rata* basis; and
 - (b) withholding tax calculated on the portion of the accrued interest below the FCS limit is deducted from the payment to the account-holder.

ADI summary account-holder and payment data

7. An ADI's SCV and other systems must be able to generate summary account-holder entitlement and FCS balance and payment data aggregated by value and volume for use by APRA. An ADI may include any additional information it considers relevant for this purpose.

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