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Australian Prudential Regulation Authority

# **Memorandum of Understanding concerning co-operation in banking supervision**

between

**The Australian Prudential Regulation Authority (APRA)**

and

**The Central Bank of Jordan (CBJ)**

(together, “the Authorities”)

## **Background**

1. This Memorandum of Understanding (MoU) sets out a framework for co-operation between the Authorities in areas of common interest where co-operation is essential for the effective and efficient performance of their respective financial regulation functions.
2. This MoU is a statement of intent and does not create any legally binding obligations on the Authorities.
3. This MoU does not affect the ability of the Authorities to otherwise request:
  - (a) documents, information or assistance from each other; or
  - (b) documents, information or evidence from individuals;

under relevant laws in their respective jurisdictions, such as, in Australia, section 6 of the *Mutual Assistance in Business Regulation Act 1992*; and in Jordan, Article (4)(B)(15) of the Central Bank Law of 1971.

For the purpose of this MoU:

**Banking** includes any entity or group authorised to conduct banking business/activities and with operations supervised by either Authority.

**Cross-border Establishment** means a branch, subsidiary or any other banking entity or group within one jurisdiction which falls under the consolidated or group-wide supervision (or prospective supervision) responsibility of the other jurisdiction, including where the Authorities are both Host-country Authorities.

**Host-country Authority** means the Authority which supervises a branch, representative office, subsidiary or sub-group of an entity (the parent entity) which is supervised in another country.

**Home-country Authority** means the Authority which supervises the parent entity.

**Jurisdictions** are the Commonwealth of Australia and Hashemite Kingdom of Jordan.

## The Authorities

4. APRA is the national prudential regulator in Australia, established on 1 July 1998 under the *Australian Prudential Regulation Authority Act 1998*. APRA administers legislation providing for the supervision of authorised deposit-taking institutions (banks, building societies and credit unions), insurance/reinsurance companies, friendly societies and superannuation funds authorised to operate in Australia.
5. The Central Bank of Jordan (hereinafter "CBJ") is vested by the Central Bank Law of 1971 of, inter alia, carrying out supervisory and enforcement functions, mainly licensing, examining and supervising banks, and drafting financial regulations and policies. CBJ objectives are to maintain monetary stability in Jordan, ensure the convertibility of the Jordanian Dinar, contribute to the banking and financial stability in Jordan and contribute towards enhancing the sustained economic growth in accordance with the general economic policy of the Government.

## General Principles

6. The authorities mutually desire to enhance bilateral relationships in banking supervision, on the basis of mutual trust and willingness, and to share supervisory information and banking

regulation in accordance with the recommendations and resolutions of the Basel Committee and Core Principles for Effective Banking Supervision.

7. In their aim of strengthening co-operation in the area of banking supervision, the Authorities expect, within the framework of this MoU, to encourage the establishment and operation of banks in both jurisdictions, in accordance with relevant local laws and regulations.
8. The Authorities expect, within the framework of this MoU, to provide each other with all reasonable assistance to promote the safe and sound functioning of entities regulated by the Authorities, subject to domestic laws and the Authorities' overall policies.
9. The Authorities expect that requests for assistance or information will be made in writing by staff members of the Authorities whom the Authorities nominate from time to time as their respective contact officers for the purpose of sharing information under this MoU. Requests for assistance or information will be addressed to the Authorities' contact persons named in Annexure A. However, where the Authorities perceive a need for expedited action, the Authorities may make a request for information in any form, but should subsequently confirm the request in writing, within 10 business days. The Authorities will endeavour to provide information to each other as quickly as possible.
10. The Authorities recognise that the provision of information may be denied on the grounds of national security or when disclosure would interfere with an ongoing investigation. Where a request for information is denied, the Authority that made the request expects that it will be provided with the reasons for not providing the information. Each Authority may impose conditions on the use of information provided to the other Authority.
11. The Authorities expect each other to mark all documents provided under this MoU, "CONFIDENTIAL - PROVIDED UNDER MEMORANDUM OF UNDERSTANDING BETWEEN APRA AND CBJ".

### **Confidentiality**

12. The Authorities understand that they will use their best endeavours to preserve the confidentiality of the information received under this MoU. In this regard, staff members of the Authorities will hold confidential all information obtained in the course of their duties. Any confidential information received from either of the Authorities is to be used exclusively for lawful supervisory purposes, and if the information is to be used for any

purpose other than supervisory, prior written permission from the originator of the information must be obtained.

13. An Authority may disclose information received from the other Authority under this MoU to a third party in the following circumstances:
  - (a) where the Authority is legally compelled to do so, for example to a Court or Royal Commission;
  - (b) where the Authority receives a legally enforceable demand, for example under Freedom of Information laws; and
  - (c) in other circumstances permitted by law.
14. When an Authority is legally compelled to disclose information provided under this MoU to a third party, the Authority which is under compulsion is expected to promptly notify the other Authority, indicating what information it is compelled to disclose and the circumstances surrounding its release. The Authorities expect each other to use their best endeavours to preserve the confidentiality of the information to the extent permitted by law, if requested to do so.
15. Where an Authority wishes to disclose information received under this MoU to a third party, but is not compelled to do so, the Authority is expected to notify the other Authority to obtain its consent. It will not disclose the information if consent is refused. Where consent is obtained, the Authority disclosing the information will impose on the third party any conditions which have been made by the other Authority concerning the use of that information. In any event, as far as possible, the party disclosing the information will impose a condition on the third party that it keep the information confidential, and that it will not further disclose the information without first obtaining consent.

### **Cross-Border Establishments**

16. The Host-country Authority is expected to notify the Home-country Authority without delay of applications for approval to establish a Cross-border Establishment or to make an acquisition in the jurisdiction of the Host-country Authority.
17. Upon request by the Host-country Authority, the Home-country Authority is expected to inform the Host-country Authority whether the applicant entity is in substantial compliance with the laws and regulations administered by the Home-country Authority and whether the entity may be expected to manage the Cross-border Establishment in an orderly manner,

given the Home-country Authority's knowledge of the entity's administrative structure and internal controls. The Home-country Authority is also expected, upon request, to assist the Host-country Authority by verifying or supplementing any information submitted by the applicant entity.

18. Upon request, the Home-country Authority is expected to inform the Host-country Authority about the nature of its regulatory system and the extent to which it will conduct consolidated or group-wide supervision over the applicant entity. Similarly, the Host-country Authority is expected to indicate the scope of its supervision and indicate any specific features that might give rise to the need for special arrangements.
19. To the extent permitted by law, the Authorities expect to share available information on the fitness and propriety of prospective directors, managers and relevant shareholders of a Cross-border Establishment.
20. The Home-country Authority does not expect that it will be prevented from conducting on-site inspections of Cross-border Establishments.
21. Before deciding whether an on-site inspection is necessary, the Home-country Authority may request and review any relevant examination or other supervisory reports prepared by the Host-country Authority.
22. The Home-country Authority is expected to notify the Host-country Authority of plans to inspect or examine a Cross-border Establishment or to appoint a third party to conduct an examination on its behalf, and to indicate the purposes and scope of the inspection or examination. The Host-country Authority reserves the right to accompany the Home-country Authority on such an inspection or attend any examination. The Authorities expect to keep each other informed on the results of any inspections in a timely manner. If the parent entity has been inspected along with its Cross-border Establishment in the other country, the Home-country Authority is expected to provide the Host-country Authority with a summary report on material findings that are relevant to the Cross-border Establishment.
23. The Home-country Authority does not expect that the Host-country Authority will prevent the cross border establishments from submitting information and other reports to their head offices that are necessary for consolidated or group-wide supervision of the Home-country Authority.

## Ongoing Supervision

24. The Authorities intend to provide relevant information to each other with regard to their involvement in banking supervision, in a timely and reasonable manner. The Authorities expect to inform each other of material administrative penalties imposed, or other formal enforcement action taken against any Cross-border Establishment, its management or, in cases of systemic impact, its shareholders. The Authorities expect that they will give prior notification of such action to each other, as far as it is practicable and subject to applicable laws.
25. The Authorities intend to co-operate closely when either Authority identifies suspected financial crime activities in supervised entities and transactions. Financial crimes include money laundering, unauthorised banking, investment or insurance business and all other breaches of the laws governing financial institutions and insurance entities that are regulated by either Authority.

## Regulatory Policy Development

26. The Authorities expect to respond to each other's requests for information on their respective national regulatory systems and inform each other about major changes, including those that have a significant bearing on the activities of Cross-border Establishments.

## General

27. The Authorities expect to conduct meetings as often as appropriate to discuss issues concerning banking entities, or groups that maintain Cross-border Establishments and to review the effectiveness of cooperation arrangements. The Authorities also intend, where practical, to promote their co-operation by visits for information purposes.
28. Unless otherwise notified, contact will be between the principal contact persons set out in Annexure A.
29. Each Authority expects to bear its own expenses incurred in the implementation of this MoU. If it appears that an Authority is likely to incur substantial costs in responding to a particular request for information, the Authority may approach the other Authority with a view to negotiating a cost-sharing arrangement in relation to the provision of that information.

30. By signing or acting under this MoU, neither Authority waives any immunity from suit or privilege to which it may be entitled nor submits to the jurisdiction of any court that would not have been a court of competent jurisdiction if this MoU has not been signed.
31. No provision of this MoU entitles any person, entity or governmental authority, directly or indirectly, to obtain any information or to challenge the sharing of information under this MoU.
32. Any revision or amendment of this MoU shall only become valid with both Authorities' mutual written approval.
33. Any difference in interpreting this MoU or any dispute arising out of the implementation of this MoU will be settled between the Authorities with mutual (written) consent.
34. The Authorities shall continue to honour the terms of this MoU (it shall be automatically extended to subsequent calendar year) unless one of the Authorities request its termination. If an Authority wishes to withdraw from, or end this MoU, it will notify the other of its intention in writing. This MoU then shall stay in effect until the expiration of 30 days after either supervisory authority gives written notice to its counterpart indicating its intention to terminate this MoU. However, the last existing request for assistance made prior to such notification shall be honoured by the Authorities if possible under the conditions set forth under this MoU.
35. In the event of termination of this MoU, information obtained under this MoU will continue to be treated confidentially.
36. This MoU is written in English in duplicate, both text being equally authentic and each Authority obtaining a copy.
37. This MoU comes into force as at the date it is signed by both Authorities.

On behalf of:

The Australian Prudential Regulation Authority

By: \_\_\_\_\_

Wayne Byres

Chairman

Dated: 14 February 2017

The Central Bank of Jordan

By: \_

Dr Ziad Fariz

Governor

Dated: 28 February 2017